

**MECKLENBURG COUNTY BOARD OF HEALTH RULE**

**Requiring Face Coverings to be Worn in All Public Places**

**Section 1 – Findings**

**WHEREAS**, the novel coronavirus disease-2019 (COVID-19) is a disease which has spread across the globe infecting millions of people with a significantly high rate of death, particularly among those who are elderly or medically vulnerable; and

**WHEREAS**, on January 30, 2020, the World Health Organization (WHO) determined the outbreak constitutes a Public Health Emergency of International Concern (PHEIC); and

**WHEREAS**, on January 31, 2020, former Health and Human Services Secretary, Alex M. Azar, II, declared COVID-19 to be a public health emergency in the United States; and

**WHEREAS**, on March 10, 2020, in order to address and mitigate the threat of COVID-19 to vulnerable populations and to slow the spread of COVID-19 in North Carolina, Governor Roy Cooper declared a state of emergency in North Carolina; and

**WHEREAS**, on March 13, 2020, President Donald J. Trump declared the COVID-19 pandemic to be a national emergency; and

**WHEREAS**, on March 14, 2020, to address and mitigate the threat of COVID-19 to vulnerable populations and to slow the spread of COVID-19, Governor Roy Cooper issued Executive Order 117. Among the measures he directed were limiting mass gatherings to no more than 100 persons, temporarily closing public schools, and urging compliance with the Centers for Disease Control and Prevention (“CDC”) recommendations on social distancing; and

**WHEREAS**, from March 17, 2020-present, Governor Roy Cooper issued several Executive Orders, to address and mitigate the threat of COVID-19 to vulnerable populations and to slow the spread of COVID-19 in North Carolina, the last one requiring the wearing of masks was allowed to expire on July 30, 2021; and

**WHEREAS**, in response to the COVID-19 pandemic, the Chair of the Mecklenburg County Board of County Commissioners (“Chair”) issued a local Declaration of State of Emergency (“Joint Proclamation”) on March 13, 2020, along with the six (6) towns, which provisions are incorporated herein by reference, recommending behavior designed to protect the public health; and

**WHEREAS**, recently, the COVID-19 virus has developed a variant, the Delta variant, which is far more contagious than others and it is the dominant form of the disease currently in the State and Mecklenburg County; and

**WHEREAS**, while vaccinated persons are far less likely to contract COVID-19, the Delta variant has infected vaccinated persons as well and can be retransmitted to others by them as determined by the CDC; and

**WHEREAS**, after initial restrictive measures were implemented there was a significant decline in positivity rate, hospitalizations and deaths; however, after a relaxing of the restrictions and resulting from the COVID-19 Delta variant, which has proven to be more easily spread, the number of laboratory-confirmed positive cases and hospitalizations in the State and in Mecklenburg County have grown exponentially and continue to climb; and

**WHEREAS**, since the end of June, positive rate of infections in Mecklenburg County has increased significantly, from 2% to 13%, hospitalization rates are as high as they were at the end of December and the number of cases, to include those under the age of 18, is rising. The positive rate of infections in the State of North Carolina is currently 14%; and

**WHEREAS**, the percentage of Mecklenburg County residents who are fully vaccinated is approximately 50% of the entire population, leaving approximately 50% who are not vaccinated. The percentage of North Carolinians who are fully vaccinated is 47%, leaving over half of the State's population unvaccinated. There is no currently approved vaccine for children under the age of 12, and thousands of people travel into Mecklenburg County on a daily basis to work, shop, recreate, and seek medical care; and

**WHEREAS**, the CDC and the North Carolina Department of Health and Human Services have issued guidance calling for all people, including those who are vaccinated, to wear a face covering while in indoor spaces when they are around people they do not live with, in order to reduce the spread of COVID-19; and

**WHEREAS**, Mecklenburg County's Public Health Director and operators of Atrium Health and Novant Health, major health care providers within Mecklenburg County, confirm that the rate of infections in Mecklenburg County is at a level requiring immediate and prompt action to slow the spread of COVID-19 within the County in order to preserve medical supplies and hospital capacity to treat those with COVID-19 as well as prevent imminent harm and other serious illnesses and injuries; and

**WHEREAS**, many people who contract the virus may be asymptomatic and may not be aware they carry the virus. People without symptoms can transmit the disease and because data shows the disease is easily spread, mass gatherings can result in further transmissions of the virus; and

**WHEREAS**, it is essential to slow viral transmission and community spread as much as possible to protect the most vulnerable and children under 12 years old, and to prevent the health care system from being overwhelmed; and

**WHEREAS**, prompt action now in cooperation with the public can reduce the transmission of COVID-19 and prevent the need for greater restrictions in the future; and

**WHEREAS**, this Rule provides directives that will help promote public health and prevent imminent harm by supporting guidance issued by the State to combat the further spread of COVID-19 in the County; and

**WHEREAS**, the Mecklenburg County Board of Commissioners, as a Consolidated Human Services Agency (CHSA) while exercising the powers of a local board of health, finds and declares that, in order to protect the public health and welfare, it is in the best interest of the residents of Mecklenburg County to require that face coverings be worn in all public places throughout Mecklenburg County, including, but not limited to all Cities and Towns, whether incorporated or unincorporated.

**NOW, THEREFORE** the Mecklenburg County Board of Commissioners, as a Consolidated Human Services Agency (CHSA), exercising the powers and duties of a local board of health, which powers it has assumed and conferred on itself by action pursuant to N.C.G.S. 153A-77, and having the authority cited herein and in the interest of public safety, hereby adopts a Board of Health Rule Requiring Face Coverings to be Worn in All Public Places which shall apply throughout Mecklenburg County, North Carolina, including, but not limited to all Cities and Towns, whether incorporated or unincorporated.

## **Section 2. Authority**

This Rule is enacted pursuant to N.C. Gen. Stat. 130A, 153A, and 166A of the North Carolina General Statutes

## **Section 3. Definitions**

The following definitions are applicable to this Rule:

“Enforcement Officer” means the following officers or employees or their designated assistants or deputies:

- (1) City/Town sworn law enforcement officers;
- (2) The Mecklenburg County Public Health Director or their designees; and
- (3) The Mecklenburg County Sheriff and designated deputies.

Upon request, the Mecklenburg County Health Department shall offer training in the enforcement of this Rule to the above-designated Enforcement Officers.

"Face Covering" means a covering of the nose and mouth that is secured to the head with ties, straps, or loops over the ears and fits snugly against the side of a person's face. A Face Covering can be made of a variety of synthetic and natural fabrics, including cotton, silk, or linen. Ideally, a Face Covering has two (2) or more layers, or gaiter face masks. A Face Covering may be factory-made, sewn by hand, or can be improvised from household items such as scarfs,

bandanas, t-shirts, sweatshirts, or towels. These Face Coverings are not intended for use by healthcare providers in the care of patients. A face shield, alone, is not a “face covering.”

#### **Section 4. Mask Mandate.**

A. Face Coverings Required in Public Places. The Board of Health enacts the following restriction on the operation of offices, business establishments, and other public places within Mecklenburg County:

- (1) Individuals must wear Face Coverings when indoors in all businesses, establishments, and public places.
- (2) All businesses, establishments, and public places must require that all persons wear Face Coverings when indoors on their premises.

B. Exceptions. Face Coverings do not need to be worn by someone who:

- (1) Should not wear a Face Covering due to any medical or behavioral condition or disability (including, but not limited to, any person who has trouble breathing, or is unconscious or incapacitated, or is otherwise unable to put on or remove the Face Covering without assistance);
- (2) Is under five (5) years of age;
- (3) Is actively eating or drinking;
- (4) Is seeking to communicate with someone who is hearing-impaired in a way that requires the mouth to be visible;
- (5) Is giving a speech or performance for a broadcast, or to an audience, where they maintain a distance of at least 20 feet from the audience;
- (6) Is working at home or is in a personal vehicle;
- (7) Is temporarily removing their Face Covering for identification purposes to secure government or medical services;
- (8) Would be at risk from wearing a Face Covering at work, as determined by local, state, or federal regulations or workplace safety guidelines;
- (9) Has found that their Face Covering is impeding visibility to operate equipment or a vehicle;
- (10) Is a child whose parent, guardian, or responsible person has been unable to place the Face Covering safely on the child's face;
- (11) Is alone in an enclosed space, such as a room, office or vehicle; or
- (12) Is in settings where it is not practical or feasible to wear a Face Covering, including when obtaining or rendering goods or services, such as the receipt of dental services or while swimming.

Worship, religious, spiritual gatherings, funeral ceremonies, wedding ceremonies, and other activities constituting the exercise of First Amendment rights are exempt from all requirements of this Rule, notwithstanding any other provision of this Rule.

Anyone who declines to wear a Face Covering for these reasons should not be required to produce documentation or any other proof of a condition. Everyone is asked to tell the truth and-

if they are healthy and able to wear a mask-to wear a Face Covering so that they do not put other people at risk of serious illness and death.

## **Section 5. Enforcement**

A. Authority and Discretion to Enforce. The Mecklenburg County Public Health Director or designee, or law enforcement officer within the Enforcement Officer's jurisdiction, is authorized to enforce against a violation of this Rule. Enforcement under this Rule shall be in the sole discretion of the Enforcement Officer for the County, City, or Town in which the violation occurs.

### Enforcement

B. Misdemeanors, and Abatement Orders.

(1) Any person who violates any provision of this Rule may be convicted of a misdemeanor in accordance with N.C. Gen. Stat 130A-25 and N.C. Gen. Stat 166A-19.22 *et. seq.*

(2) Where the Public Health Director, in her or his determination, finds that an order of abatement is necessary to abate a public health nuisance or imminent hazard, the Public Health Director can issue an order to do so, up to and including shutting down a facility's operations. Orders of abatement may be issued at any time upon a violation and may be issued independently of any other penalties.

C. Public Disclosure of Uncured Violations. Mecklenburg County Public Health Director may publicly disclose any violation of this Rule, including the name of the violator and the nature, date, and location of the violation.

D. Remedies Cumulative and Nonexclusive. All remedies contained in this Rule are cumulative and in addition to any other remedies available under local, state, or federal law, including any criminal, civil, or administrative enforcement. Election to employ the remedies set forth in this Rule does not preclude any other means of enforcement with respect to the same violation, including but not limited to the penalties and remedies set forth in N.C. Gen. Stat. 130A-17- 20 and 23.

E. City or Town Alternative Enforcement Regulations. A City or Town within the County may adopt or rely upon any ordinance, resolution, or directive that confirms or supplements the enforcement provisions or mechanisms in this Rule.

## **Section 6. Abrogation.**

This Rule supersedes any previous County, City, or Town ordinance that is less restrictive than the Rule as established herein. This Rule is not intended to repeal any greater restriction imposed by any other State law or local government ordinance. Whether the provisions of any other law, ordinance, regulation, or restriction impose higher standards than are required by the

provisions of this Rule, this Rule does not prohibit the enforcement of any such law, ordinance, regulation, or restriction.

**Section 7. Severability.**

Should any section of this Rule be decided by the Courts to be unconstitutional or invalid, such decision shall not affect the validity of the Rule as a whole or any part thereof other than the part so decided to be unconstitutional or invalid.

**Section 8. Effective Period.**

This Rule shall become adopted and effective not less than ten (10) days after notice of publication and shall remain in effect until the earlier of (1) a decline in the positivity rate to 5% for thirty (30) days where the community transmission rate is not in the high or substantial level, as defined by the Centers for Disease Control and Prevention. If the transmission in the County drops below the substantial level, the Public Health Director will recommend that the rule be suspended, until such time that the community metrics of transmission increase to a substantial level and positivity rate increases above 5%, or (2) expiration or termination of the Proclamation of a Local State of Emergency, or (3) a modification or revocation by the Board of Commissioners sitting as a Consolidated Human Services Agency (CHSA). Further, it is also the Board's intention to reevaluate this Rule as circumstances change.

**Section 9. Appeals.**

Sanctions issued pursuant to this Rule may be appealed pursuant to N.C. Gen. Stat. 130A-24.

**To be ADOPTED and effective not less than ten (10) days post August 19, 2021**

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**Chairman, Mecklenburg County Board of Commissioners  
(acting as a Consolidated Human Services Agency)**

**ATTEST:**

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**Clerk to the Board**

**Approved as to form:**

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**County Attorney**